California Department of Pesticide Regulation
Worker Right-to-Know Initiative

The Department of Pesticide Regulation (DPR) developed this packet to provide stakeholders with the background of this initiative and to inform them of the actions DPR has taken or is proposing to take to improve worker safety.

Summary of Processes Undertaken by the Department of Pesticide Regulation to Improve Notification, Posting and Hazard Communication Regulations

1999
In 1999, DPR initiated a review of its worker protection and enforcement programs to determine whether changes were necessary. In July 1999, staff from DPR’s Worker Health & Safety (WH&S) and Enforcement Branches met with Californians for Pesticide Reform (CPR) and representatives of California Rural Legal Assistance (CRLA), Pesticide Action Network, and the United Farm Workers to discuss pesticide enforcement and health and safety-related issues impacting farm workers, including recommendations contained in the Fields of Poison Report. In July 1999, DPR completed its review of the enforcement program (Enforcement Initiative: Proposals to Improve Enforcement of California’s Pesticide Regulatory Program, 1999). Based on DPR’s review of the enforcement and worker protection programs and input from CPR, DPR identified five major issues that warranted further discussion to improve the worker protection program. The five issues included: hazard communication, and notification, worker exposure, investigations and complaints, enforcement, and the Pesticide Illness Surveillance Program.

WH&S met again with CPR in November 1999 to discuss field posting, notification, hazard communication, and retaliation. CPR made several recommendations on posting, notification, hazard communication and retaliation requirements. After this second meeting, WH&S prioritized three issues on which to focus:

- Ensure workers are informed of the potential hazard of pesticides at the work site (notification, hazard communication, and application-specific information)
- Ensure an adequate system is in place to prevent workers from entering treated fields during the restricted entry interval (notification and posting)
- Ensure workers have unimpeded and direct access to their pesticide exposure records (application-specific information)

2000
WH&S staff met with county agriculture commissioner (CAC) and deputy agriculture commissioner group meetings in February and March 2000 to discuss changes to the worker protection program (hazard communication, posting and notification issues), and...
CPR’s recommendations. WH&S and Enforcement Branch staff met again with CPR in March 2000 to discuss retaliation issues.

In October 2000, DPR staff met with representatives of agricultural organizations to discuss and gain input on possible changes to notification, posting, and hazard communication requirements. Background information was sent to participants of the meeting to help frame the discussion.

2001
Based on a recommendation from the agricultural organization representatives, WH&S staff met with growers and pesticide applicators in Monterey and Fresno Counties in February 2001 to discuss notification, hazard communication, and posting. Attendees were asked for input on what systems they have in place to comply with current requirements and for recommendations to improve the system.

WH&S completed its evaluation of field posting requirements in November 2001. The report, HS-1819, summarized the effect of the impact of the Worker Protection Standard (WPS) on California regulations and pesticide-related illnesses and evaluated the effectiveness of field posting requirements, and concluded that current posting requirements were effective in preventing workers from entering fields early. (Worker advocates and trade organizations were notified of the report’s completion.)

2002
In September 2002, DPR completed its evaluation of hazard communication, notification and retaliation requirements (HS-1833). To generate this report, WH&S staff evaluated hazard communication, notification and retaliation requirements of the WPS by evaluating PISP data and data from the Enforcement Branch’s Compliance Assessment Report. The report also addressed concerns expressed in US EPA’s Region IX Worker Protection Standard Assessment, Region IX Report. Problems noted in HS-1833 included communication breakdowns about pesticide applications, the 24-hour time period allowed for the applicator to provide the application-completion notice to the operator of the property, and workers not being able to access and understand pesticide-specific information. The report recommended that DPR evaluate regulatory sections dealing with notification, hazard communication, and application-specific display requirements. (September 2002: Worker advocates and trade organizations were notified of the report’s completion.)

Based on these recommendations and the need to bring California regulations in line with re-registration decisions being made by US EPA, WH&S staff drafted a set of regulatory concepts. WH&S staff met with the CAC area groups in December 2002 and January 2003 to discuss the proposed regulatory changes.
2003
Based on input from these meetings, the regulatory concepts were revised. These revised concepts were then discussed in meetings with growers and pesticide applicators in Monterey, Fresno, and Imperial Counties in April and May 2003, and with worker advocates in an April 2003 meeting in Sacramento. Following these discussions and consultation with the Enforcement Branch, the proposed changes to regulations were once again revised.

The table on the next two pages illustrates how DPR is planning, through regulatory change and other methods, to meet the three goals developed in 1999. The flow charts on the last two pages illustrate the proposed notification process both pre- and post-application (proposed changes are shaded).
1. Ensure workers are informed of the potential hazard of pesticides at the work site:

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<th>Goal</th>
<th>Modifications Proposed or Undertaken by the Department of Pesticide Regulation (DPR) to Improve Worker Protection</th>
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<tr>
<td>DPR proposes the following:</td>
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<td>• Amend regulations to require that the pesticide applicator must provide an additional notice to the operator of the property if the application schedule changes</td>
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<td>• Amend regulations to make it clear that the operator of the property is the responsible party for providing notification to all employees</td>
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<td>• Amend regulations to require that, before entering a treated field, workers must be orally informed of the location of the application-specific information display.</td>
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<td>• DPR is considering the following three options to make application-specific information more accessible to workers:</td>
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<td><strong>Option 1:</strong> On a ranch that consists of contiguous property (to be defined), application-specific information for all treated fields within ¼ mile of where employees will be working may be displayed at a central location or where workers meet and gather. When an operator is responsible for properties that are not contiguous, application-specific information must be displayed either within the same township as the work site or within a township that is adjacent to the worksite.</td>
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<td><strong>Option 2:</strong> On a ranch that consists of contiguous property (to be defined), application-specific information for all treated fields within ¼ mile of where employees will be working may be displayed at a central location or where workers meet and gather. When an operator is responsible for properties that are not contiguous, application-specific information must be displayed within 20 miles of the work site. (Twenty miles was chosen as a distance that would both be feasible for workers to travel and would not pose an undue burden on growers).</td>
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<td><strong>Option 3:</strong> On a ranch that consists of contiguous property (to be defined), application-specific information for all treated fields within ¼ mile of where employees will be working may be displayed at a central location or where workers meet and gather. When an operator is responsible for properties that are not contiguous, application-specific information must be displayed at the work site. Exceptions: (1) employees perform field work for a period of less than two hours or, (2) fewer than five employees will enter or walk within ¼ mile of the treated field. (These exceptions are similar to exceptions in 8CCR, Section 3457(c)(2)(A,) dealing with requirements for toilet and handwashing facilities).</td>
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<td>• DPR has completely revised the Pesticide Safety Information Series (PSIS) to make the material more accessible and usable by applicators and fieldworkers. The PSIS are an integral part of agricultural employers’ hazard communication program.</td>
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| 2. Ensure an adequate system is in place to prevent workers from entering treated fields during the restricted entry interval | DPR proposes the following:  
|---|---|
| | • Amend regulations to eliminate the 24-hour period currently allowed for the pesticide applicator to provide the completion notice to the operator of the property.  
| | • Amend regulations to prohibit the operator of the property from allowing or directing any employee(s) to enter or remain in the field that was scheduled to be treated until he has received the notice of completion.  
| | • Amend regulations to require the operator of the property to include the date(s) for unrestricted entry on signs when posting is required by pesticide product labeling or regulation.  
| 3. Ensure workers have unimpeded and direct access to their pesticide exposure records | See above proposals for application-specific information.  

Notices Required Before a Pesticide Application

- Date of scheduled application
- Pesticide name, EPA registration number and active ingredient(s)
- Precautions to be observed as printed on pesticide label or in laws or regulations
- Location and description of area to be treated
- Date and time REI expires
- Posting requirements

Agricultural Production

Pesticide Applicator

Non-Agricultural Production

- Date of scheduled application
- Pesticide name
- Precautions to be observed as printed on pesticide label or in laws or regulations

Date of scheduled application

Pesticide name

Precautions to be observed as printed on pesticide label or in laws or regulations

Location and description of area to be treated

Time during which entry is restricted

Instructions not to enter field

Location and description of the area to be treated

Notifies any person(s) that the operator of the property would have reason to know would be likely to enter the field scheduled to be treated.

Operator of the Property

Notifies any fieldworker(s) and applicator(s) who may enter or walk within 1/4 mile of the field scheduled to be treated.

Notifies any person on the treated property, or likely to enter during the application or REI.

Operator of the Property

Notifies any labor contractor hired by the operator of the property.

Must re-notice if date of application changes.

8/28/03
Pesticide Applicator (Ag Production)

Operator of the Property

Notifies any person(s) that the operator of the property would have reason to know would be likely to enter the treated field during the REI.

Cannot direct or allow any employee to enter field scheduled to be treated until the application completion notice is received.

Before workers enter a treated field, they must be told of the location of the application-specific information display.

Location and description of treated area
- Time during which entry is restricted
- Instructions not to enter treated field

Not required if field is posted (unless pesticide label requires dual notification)

Notifies any fieldworker(s) or applicator(s) who may enter or walk within 1/4 mile of the treated field during the REI

Notifies any labor contractor hired by the operator of the property

Notifies any labor contractor hired by the operator of the property

Notice must be provided when application is completed or before the start of the next business day.

- Location of property
- Pesticide(s) applied
- Date and hour application was completed
- PHI(s)

Notifies any labor contractor hired by the operator of the property

Notifies any labor contractor hired by the operator of the property

8/28/03